

## Message Text

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70

ORIGIN EUR-12

INFO OCT-01 EA-06 ISO-00 SS-15 NSC-05 IO-10 SAM-01 NIC-01

OMB-01 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00

INRE-00 PM-03 INR-05 L-02 ACDA-05 PA-01 RSC-01 PRS-01

SP-02 TRSE-00 SAJ-01 /073 R

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EA/PRC:JTAYLOR

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O R 030003Z C 74

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY MOSCOW

USLO PEKING

AMCONSUL HONG KONG

C O N F I D E N T I A L STATE 264651

EO 11652: GDS

TAGS: NATO, PFOR, CH, UR

SUBJ: SINO-SOVIET RELATIONS

REF: NATO 6645

HOLD FOR OPENING OF BUSINESS

1. REFTEL COVERS SEVERAL AREAS AND DESERVES FULL ANALYSIS WHICH IS NOT POSSIBLE PRIOR TO DECEMBER 3 POLAD MEETING. OUR PRELIMINARY VIEW IS THAT DRAFT MAY SUGGEST MORE MOTION IN SINO-SOVIET DISPUTE THAN HAS ACTUALLY OCCURRED. ON NOVEMBER 26 THE SOVIETS REJECTED THE PRC'S NOVEMBER 6 INITIATIVE" ON THE BORDER ISSUE IN A FAIRLY DEFINITIVE FASHION. BREZHNEV IN A SPEECH AT ULAN BATOR INTERPRETED THE CHINESE OFFER AS SETTING PRE-CONDITIONS, ESPECIALLY AS REGARDS WITHDRAWAL OF SOVIET FORCES FROM BORDER AREAS THE CHINESE CALL "DISPUTED," AND HE CATEGORICALLY REJECTED THIS APPROACH. LATER THE SAME DAY THE SOVIET  
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GOVERNMENT RESPONDED TO THE CHINESE MESSAGE ALONG  
PARALLEL LINES.

2. THE SOVIETS SEEM TO HAVE HAD A SKEPTICA ATTITUDE TOWARD  
THE CHINESE PROPOSAL FROM THE OUTSET. IN THE ALMOST THREE  
WEEKS BETWEEN RECEIPT OF THE PRC MESSAGE AND THE  
NOVEMBER 26 REJECTION SOVIET OFFICIALS STRONGLY EXPRESSED  
NEGATIVE VIEWS ON SEVERAL OCCASIONS IN PRIVATE. IN ANY  
CASE, THE PUBLIC SURFACING BY BOTH SIDES OF THEIR  
NEGOTIATING POSITIONS IN THE BORDER TALKS IS PROBABLY  
INDICATIVE MORE OF A PUBLIC POSTURING FOR EFFECT THAN  
OF PROGRESS IN THE TALKS. THE SOVIETS, HOWEVER, MAY HAVE

DELAYED THEIR OFFICIAL NEGATIVE RESPONSE UNTIL AFTER  
THE VLADIVOSTOK SUMMIT TO LESSEN THE INTANGIBLE BUT  
REAL IMPACT OF THE CHINA FACTOR IN THE US-SOVIET  
DELIBERATIONS. KISSINGER

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NNN

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC DISCUSSIONS, FOREIGN RELATIONS, TEXT  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 DEC 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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